

**Licensing Policy Consultation**

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**From:** Harding Cate  
**Sent:** 04 March 2013 10:36  
**To:** Licensing Policy Consultation  
**Cc:** Lasota Gosia; Harding Cate  
**Subject:** Cumulative Impact Policy

**To: Licensing Team, Peterborough City Council.**

**Reference: Cumulative Impact Policy**

I am writing to make a representation to support the proposal for the introduction of the above as the Chair of the Operation CAN-do Neighbourhood Delivery Team (NDT).

*Operational CAN-do is a 10+ year programme which aims to develop, enable, implement, evidence and measure a transformational, whole-systems approach to improve the quality of life, outcomes and outlook of people living and working in the Gladstone, Millfield and New England community of Peterborough.*

The NDT is a multi agency partnership, led by the area's Neighbourhood Manager, designed to provide a simple mechanism for service providers (council services, police, health services, fire & rescue, housing associations, elected members, voluntary sector) to work together to take forward action to address issues that impact on how residents feel about their neighbourhoods.

All officers have an in depth understanding of their local community in terms of it's demographics and priority needs. This intelligence is gathered from statistical data as well as anecdotally through direct engagement with local people at a variety of regular public meetings. The NDT is therefore committed to reacting to this information by ensuring services are delivered in the area to directly respond to the concerns and support the interests and needs of the local people.

It is to the credit of the targeted Operation CAN-do programme that there is an evidenced reduction in the levels of reported crime and anti social behaviour in the area since its inception. It must be noted however that a reduction in reported crime and improvements to the quality of life for local people has come about as a direct result of targeted resources in the area that provide a highly

visual presence and vital community reassurance. A reduction of this targeted resource before sustainable solutions have been embedded could have a detrimental impact on all that has been achieved to date. Thus the necessity of the unprecedented commitment by partners to the long term programme.

Based on this understanding, both anecdotal and evidential, the NDT's representation aims to support the proposal due to its direct role in relation to the following:

- The prevention of crime and disorder
- The prevention of public nuisance

Operation CAN do partners have and are driven by a wealth of statistical information regarding the levels of alcohol related crime and antisocial behaviour in this area of the city. This is further compounded by the overwhelming levels of service requests and complaints in direct relation to the sale or use of alcohol and since the introduction of the programme feel that a 'zero tolerance' approach is required to prevent these issues worsening. All partner agencies are subscribed to this approach.

We therefore support the implementation of this policy in relation to on and off sales and any late night refreshments as all contribute to the misuse of alcohol and have a negative impact our the preventative objectives bullet pointed above.

Kind regards

**Cate Harding**  
**Neighbourhood Manager**

**Central & East Locality**

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*Please consider the environment before printing this email*



Our ref: AL/mw

27 February 2013

**NHS Cambridgeshire and NHS Peterborough**  
working in partnership

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Dear Licensing Team

**Consultation on the amendment to Peterborough City Council's Statement of Licensing Policy to include a Cumulative Impact Policy (CIP) in respect of the area known as Operation Can-Do**

I am writing to express my support for the proposed Cumulative Impact Policy (CIP) in the Operation Can-Do neighbourhood.

Worldwide, alcohol misuse is the third greatest contributor to ill-health<sup>i</sup>. It is estimated<sup>ii</sup> that 12% of the Peterborough population (13,650 people) drink above the recommended levels, increasing the risk of damaging their health, with a further 2% (2,768 people) who drink at very heavy levels which significantly increase the risk of damaging their health and may have already caused some harm to their health.

Peterborough also suffers a higher than average rate of alcohol-related hospital admissions<sup>iii</sup> and it is an objective to reduce these and the associated health burden upon individuals, families and the community. Alcohol-related hospital admissions from Central and North wards in the Operation Can-Do area are among the highest for any neighbourhood in Peterborough. The Millfield area enjoys a particularly diverse population, including many from other European Union states and World Health Organisation data<sup>iv</sup> shows considerably higher rates of liver cirrhosis among people from Lithuania, Latvia, Poland and Portugal than the UK average.

Notwithstanding the human costs borne by victims of crime and individuals affected by their own drinking or that of someone close to them, the financial cost of alcohol misuse to Peterborough, based upon national data on health, crime and absenteeism, is estimated at £22m annually<sup>v</sup>.

We believe it is important that we strive to reduce alcohol-related harm among all people living in our city. The problem requires a multi-dimensional, multi-agency approach and Public Health supports partnership approaches to concerns regarding community cohesion and anti-social behaviour. We have seen police data showing crime and ASB to take place late into the evening in the Lincoln Road area and our own analysis shows the Operation Can-Do area to have the highest density of licensed outlets in the city already. We therefore believe that there is sufficient access to alcohol in the area to merit the introduction of the CIP presumption against granting further licenses, subject to the conditions described in the consultation briefing.

<sup>i</sup> Global Health Risks, WHO

<sup>ii</sup> Alcohol Concern Mapping Project, 2012

<sup>iii</sup> Local Alcohol Profile England (LAPE) NW Region Public Health Observatory, 2012

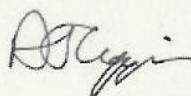
<sup>iv</sup> WHO, 2005

<sup>v</sup> NICE, Local Government Public Health Briefing, 12 October 2012

The National Alcohol Strategy published in March 2012 indicated Government's intention to introduce a "health" ground for objection to granting licences, particularly in areas where a CIP is in place. Alongside the Safer Peterborough Partnership, Public Health has registered its support for this measure as it is our view that concerns for health should have formal weight in the licensing process.

Alcohol is a dangerous drug and we consider licensing regulation to be an important contributor to reducing harm by restricting availability and safeguarding the public, including the young and vulnerable. I therefore welcome the ambition to introduce a CIP and look forward to Public Health's contribution to its effective deployment.

Yours faithfully

A handwritten signature in black ink, appearing to read 'A Liggins', written in a cursive style.

**Dr Andy Liggins**  
Director of Public Health

## CANDO PEN PICTURE

### INSPECTOR DOMINIC GLAZEBROOK

#### EASTERN SECTOR INSPECTOR JUNE 2010-PRESENT

This pen picture has been prepared to tie in with the cumulative impact assessment (CIA) which is currently being undertaken in the CANDO area of Peterborough. The CIA is assessing whether or not a cumulative impact policy should be introduced in the CANDO area.

The CANDO area of Peterborough has been identified by Peterborough Unitary authority and partner agencies as an area of Peterborough where the quality of life is poorer than in other areas. The CANDO project was set up in 2011 to facilitate partners and voluntary agencies to work together to make this area a better place in which to live and work.

The CANDO area is an area with multiple indices of deprivation. Life expectancy, income, educational qualifications are all lower than other areas. The area possesses less green space than other areas. Housing is poor and few people own their own home.

The Police have provided a team of nine officers and PCSO's to police the area. Young peoples' services have provided a dedicated youth worker for the area and the neighbourhood management team have also dedicated resources. In times of financial austerity, this means that the CANDO area has used up a significant amount of resources. These resources could have been put to use in other areas if the need in the CANDO area had not been so great.

It is well documented that the number of outlets licensed to sell alcohol in the CAN DO area have increased in the last 10 years.

Whereas crime and anti social behaviour has fallen over Peterborough as a whole, the large number of outlets for alcohol have created a number of effects. Some of these effects have been not immediately obvious. However the CANDO area has experienced professionals who work there from Police, neighbourhood management, young peoples' services and health who are prepared to say that it is time to call a halt to the increase in the number of places licensed to sell alcohol in the CANDO area.

Residents' associations, councillors and community associations are in agreement with this. MANERP, the VPRA, the All Saints' residents association, the Russell Street residents' association and the CANDO community board all support a cumulative impact policy. Many attendees at neighbourhood committee meetings and neighbourhood panel meetings also support it.

The selling of alcohol can be directly or indirectly associated with the following  
Street drinking at all hours of the day and night  
Litter (beer cans being left in the street)  
Urinating in the street

Many licensed premises have crowds of people congregating outside them which causes a disturbance to residents and those working in the neighbourhood

The consumption of and dealing in drugs in public. One licensed premises in the CANDO area was recently made subject of a 'crack house closure' order  
Some of the licensed premises in the CANDO area have been caught selling drink to persons under 18; some have also been caught in possession contraband alcohol and tobacco  
Health is poorer in the CANDO area which in part is due to excessive drinking  
Street robberies and pickpocketing are prevalent in the CANDO area, as is alcohol related violent crime including domestic violence.

Street prostitution is a problem in the CANDO area and many of the 'punters' are drunk.  
Lastly the large number of licensed premises gives a negative perception to the CANDO area and attracts persons from outside the area who come to the area to consume alcohol, thus having a negative effect on residents.

In the last three years Peterborough Unitary authority have approved a large increase in the number and size of the DPPO areas in force. Because of this, nearly all of the CANDO area is now a DPPO area. Street drinkers are able to 'get around' the DPPO restriction by drinking in private gardens or car parks just off the street.

It is my considered view that a cumulative impact policy is required, as well as the current DPPO, to help prevent the problems listed below.

I would like this report to be read in conjunction with the cumulative impact assessment which has been prepared by Kerry Leishmann.

**Can Do Area**  
**Cumulative Impact Assessment**  
**2013**

## **Part One: introduction**

### **Background**

The Licensing Act 2003 provides a clear focus on the promotion of four statutory objectives which must be addressed when licensing functions are undertaken. They are:

- The prevention of crime and disorder;
- Public safety;
- The prevention of public nuisance;
- The protection of children from harm.

In areas where there is a significant concentration of licensed premises and there is sufficient evidence of negative impact on the statutory objectives, the Licensing Act gives provision for the adoption of a Cumulative Impact Policy. The effect of adopting such a policy is to create a rebuttable presumption that applications for new premises licences or major variations will be refused if representations are made about the likely impact of the proposals on the licensing objectives. This effectively requires the applicant to demonstrate that the operation of the premises involved will not add to the cumulative impact already being experienced.

### **Purpose**

The purpose of this report is to review whether there are ongoing significant levels of crime and disorder attributed to a high concentration of licensed premises within the Can Do zone and subsequently recommend whether any changes need to be made to the current licensing provision.

### **Methodology and Data Sources**

The boundaries of the Can Do zone were provided by DS James Sheffield. The locations of all licensed premises in the Can Do zone and the area in the city centre immediately to the south of the Can Do zone were provided by Kerry Leishman of Peterborough City Council<sup>1</sup>. These included premises with licences for alcohol including off licences, on licences and those with both on and off licences. They also included licensed premises where there is no licence for alcohol to be sold.

The following data sets were extracted from the force's data warehouse using i2 workstation:

- Violent crime offences and anti-social behaviour incidents that occurred between 01/02/2012 and 31/01/2013<sup>2</sup> and which occurred in the Can Do zone and in the areas of the wards that cover the Can Do zone but which do not fall within the zone<sup>3</sup>.

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<sup>1</sup> The licensed premises in the area to the immediate south of the Can Do zone were included in this assessment to enable consideration of the cumulative impact of City Centre licensed premises on the Can Do zone.

<sup>2</sup> The date parameters were chosen to reflect the most up-to-date data rather than the introduction of the Can Do Zone as the phased introduction of initiatives would make it difficult to draw any inferences from the data.

<sup>3</sup> Park, Central City, Central North and North. Offences and incidents in the Can Do zone were extracted from the ward data sets via polygons drawn on the mapped ward data.



- Alcohol-related<sup>4</sup> violent crime offences and anti-social behaviour incidents that occurred between 01/02/2012 and 31/01/2013 and which occurred in the Can Do zone and in the areas of the wards that cover the Can Do zone but which do not fall within the zone.

### **Part two: licensed premises in the Can Do zone and the area to its immediate south**

At the time of writing there were 119 licensed premises in the zone and its immediate vicinity. A list of the premises can be found in Appendix A.

On licence	Off licence	On and off licence	No alcohol licence
23	39	31	26

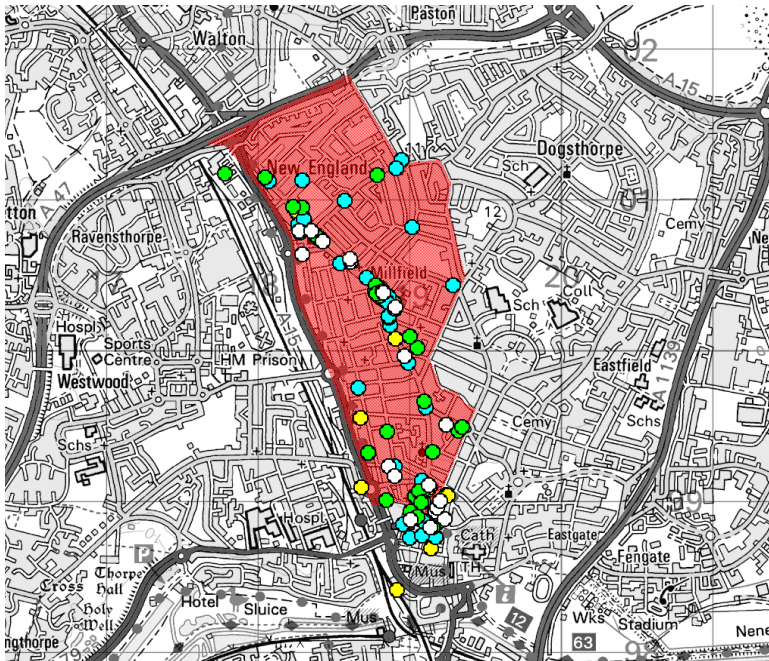
#### **Key findings**

- Large numbers of licensed premises in the Can Do zone are found along Lincoln Road. (Map 1).
- There is a cluster of licensed premises on Lincoln Road between St Martin's Street and Stone Lane (Map 2) and a cluster around the junction of Lincoln Road with St Paul's Road (Map 3).
- There is also a cluster of establishments with on/off licences at the far southern end of Lincoln Road, just north of Westgate. This forms part of a wider cluster with alcohol licensed premises along Park Road, and to the south of Westgate. (Map 4).

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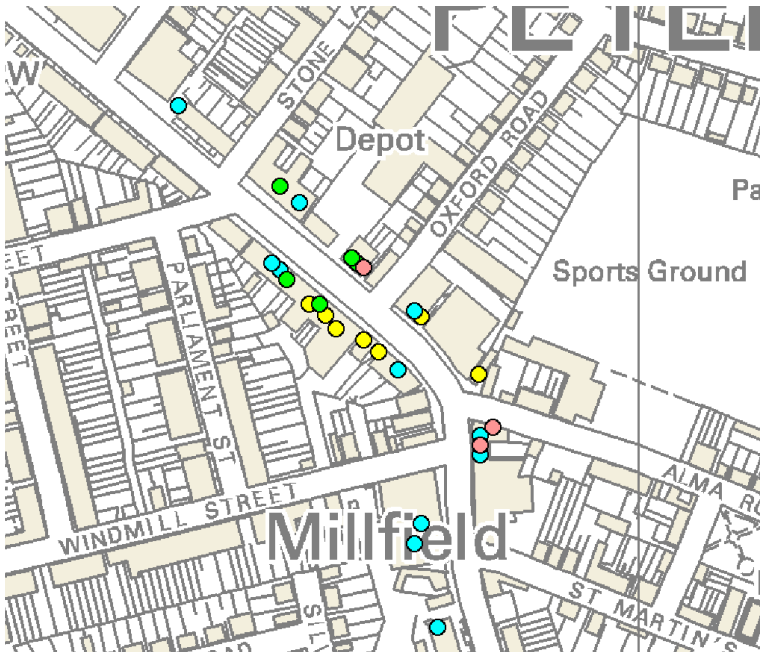
<sup>4</sup> Alcohol-related violence offences and ASB were measured using an i2 query searching notes for key words of 'alcohol', 'drinking', 'drunk' or intoxicated'.

**Map 1: Licensed premises in the Can Do zone and in the area to the immediate south 2012-13<sup>5</sup>**



**Key**  
Yellow = alcohol not sold  
Blue = off licence  
Green = on and off licence  
White = on licence

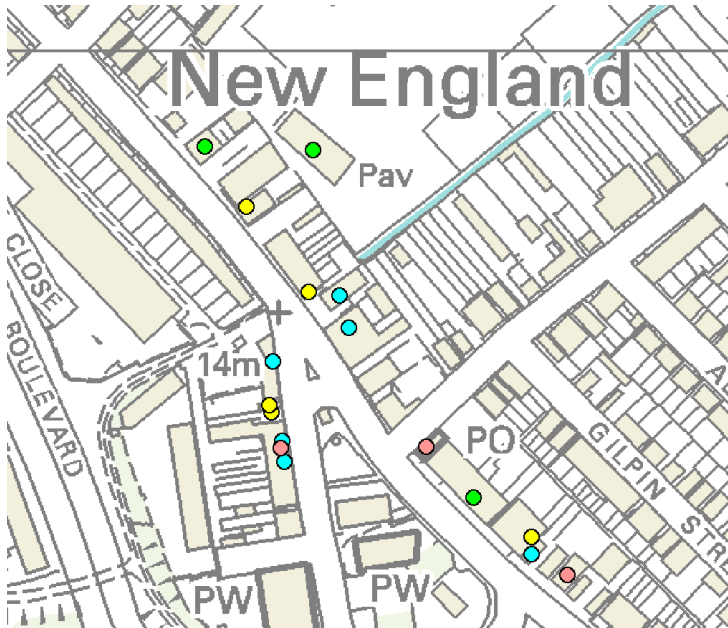
**Map 2: Licensed premises between St Martin's Street and Stone Lane on Lincoln Road 2012-13**



**Key**  
Yellow = alcohol not sold  
Blue = off licence  
Green = on and off licence  
Pale pink = on licence

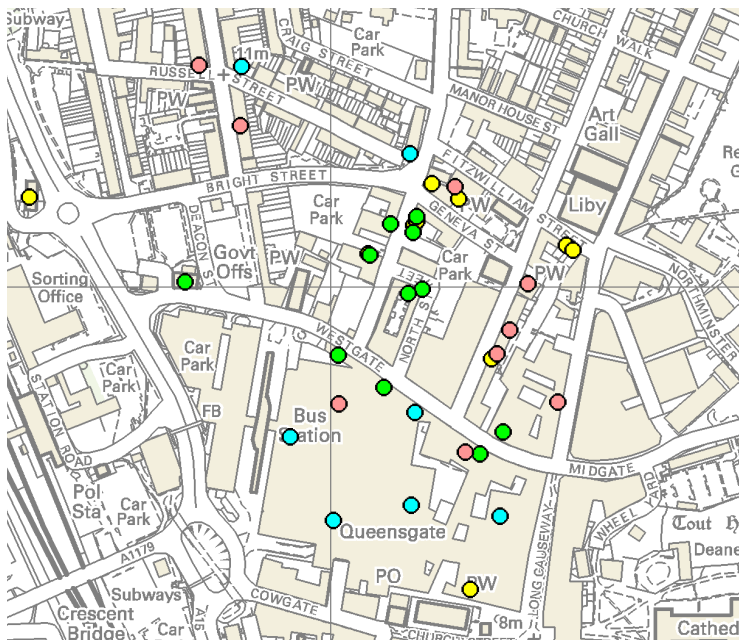
<sup>5</sup> Due to the vagaries of the mapping system some premises that are in close proximity to each other on this map and the following maps may be superimposed on each other, with the result that there may appear to be fewer licensed premises on the maps than are in fact represented there.

**Map 3: Licensed premises around the junction of Lincoln Road with St Paul's Road 2012-13**



**Key**  
Yellow = alcohol not sold  
Blue = off licence  
Green = on and off licence  
Pale pink = on licence

**Map 4: Licensed premises at the southern end of Lincoln Road and in the surrounding City Centre area 2012-13**



**Key**  
Yellow = alcohol not sold  
Blue = off licence  
Green = on and off licence  
Pale pink = on licence

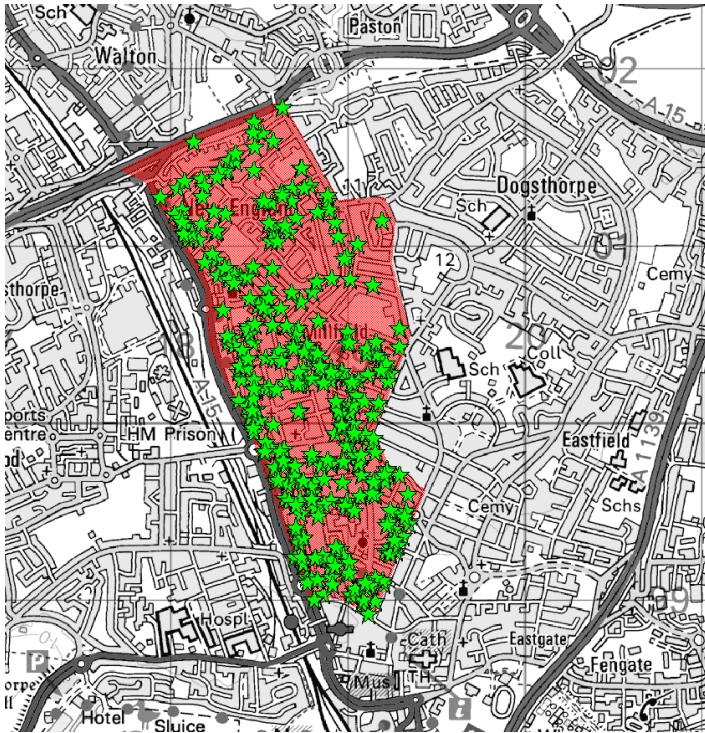
**Part three: violent crime offences and anti-social behaviour incidents in the Can Do zone and associated wards**

	2010-11		2011-12		2012-13	
	Ward total	Can Do total	Ward total	Can Do total	Ward total	Can Do total
Violent crime	1769	806	1587	697	1272	524
<b>Alcohol related violent crime</b>	794 (45% of all violent crime)	<b>370 (46% of all violent crime)</b>	718 (45% of all violent crime)	<b>307 (44% of all violent crime)</b>	613 (48% of all violent crime)	<b>232 (44% of all violent crime)</b>
ASB	4122	2330	3285	1832	2625	1386
<b>Alcohol related ASB</b>	1212 (29% of all ASB)	<b>469 (20% of all ASB)</b>	1047 (32% of all ASB)	<b>591 (32 % of all ASB)</b>	860 (33% of all ASB)	<b>449 32% of all ASB)</b>

**Key findings – violent crime**

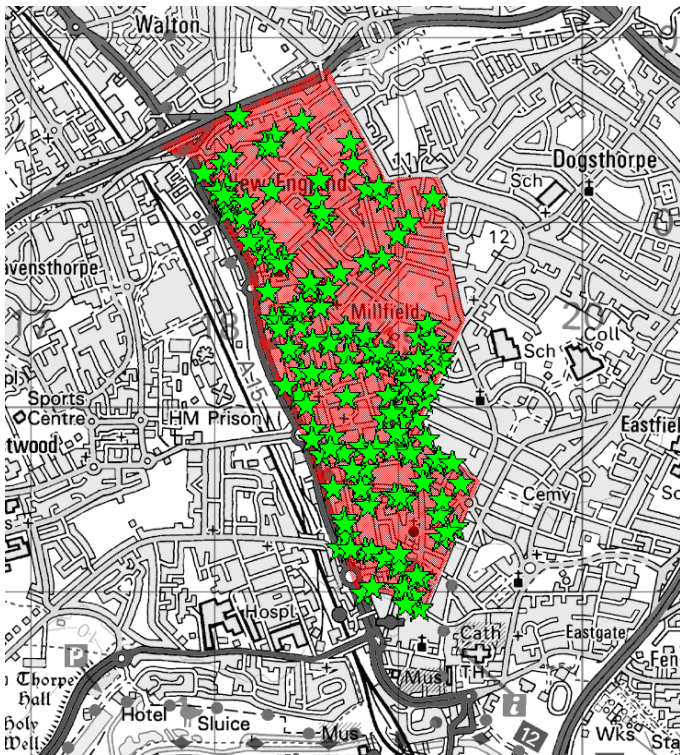
- Between 2010 and 2013 alcohol-related violent crime represented a substantial proportion of all violent crime in the Can Do zone. **Between 44 per cent and 48 per cent of all violent crime was alcohol related** both in the wards associated with the Can Do zone and when considering the Can Do zone alone.
- Alcohol-related violent offences appear in general to be concentrated in the vicinity of clusters of licensed premises, for example, along parts of Lincoln Road and the streets radiating away from it (Map 6).
- Overall, the distribution of alcohol-related violent crime follows the distribution of all violent crime in the area under consideration, although there is perhaps a greater concentration of all violent crime in the southern tip of the zone than seen with alcohol-related violent crime (Maps 5 and 6).

**Map 5: All violent crime in Can Do area 2012-13**



Green star = violent crime offence.

**Map 6: alcohol-related violent crime within the Can Do area 2012-13**

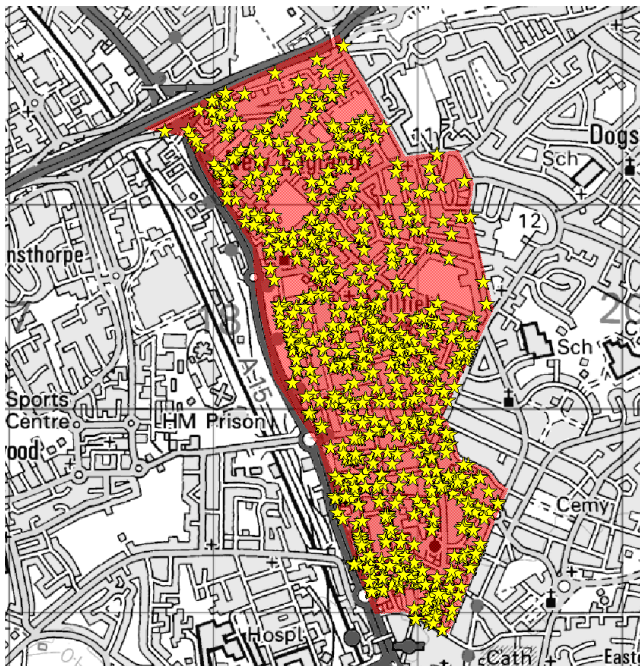


Green star = alcohol-related violent crime offence.

### Key findings – anti-social behaviour

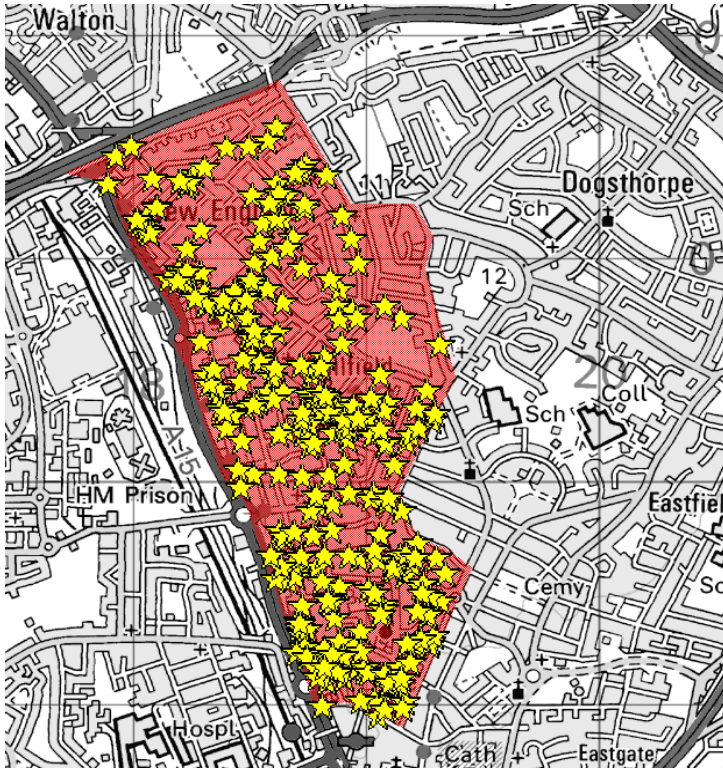
- Between 2010 and 2013 alcohol-related anti-social behaviour incidents represented **between 29 per cent and 33 per cent** of all anti-social behaviour incidents in the wards that cover the Can Do zone and **between 20 per cent and 33 per cent** of all anti-social behaviour incidents in the Can Do zone itself. As anti-social behaviour is a very broad category, these figures show the substantial role alcohol plays in anti-social behaviour overall.
- The distribution of anti-social incidents and alcohol-related anti-social incidents, as with violent crime, is most concentrated in areas where there are greater numbers of licensed premises (Maps 7 and 8).
- Again, the distribution of alcohol-related anti-social behaviour seems in general to follow the distribution of all anti-social behaviour (Maps 7 and 8)..

### Map 7: all ASB in Can Do area 2012-13



Yellow star = ASB incident.

**Map 8: alcohol-related ASB in Can Do area 2012-13**



**Appendix A****Licensed Premises in the Can Do zone and its immediate southern vicinity**

<b>Name</b>	<b>Type</b>	<b>Licence</b>
2 Tasty	Take away	Alcohol not sold
AFC	Take away	Alcohol not sold
Ali's Balti House	Restaurant/Cafe	Alcohol not sold
Ali's Kebab House	Take away	Alcohol not sold
Azad Kashmir Balti House	Restaurant/Cafe	Alcohol not sold
Balti Hut	Take away	Alcohol not sold
Chicken Palace	Take away	Alcohol not sold
Chicken Palace	Take away	Alcohol not sold
Chicken Paradise	Take away	Alcohol not sold
Chilli Hut	Take away	Alcohol not sold
Chilli Hut	Take away	Alcohol not sold
Curry & Pizza Hut	Take away	Alcohol not sold
Curry Masters	Take away	Alcohol not sold
Eastern Delight	Take away	Alcohol not sold
Express Burger	Take away	Alcohol not sold
Gladstone Park	Community Hall with Kitchen	Alcohol not sold
HFC	Take away	Alcohol not sold
Hot Pot Takeaway	Take away	Alcohol not sold
Istanbul	Take away	Alcohol not sold
McDonalds	Take away	Alcohol not sold
McDonalds	Take away	Alcohol not sold
Millfield Community Assoc	Community Hall with Kitchen	Alcohol not sold
Punjab Balti House	Restaurant/Cafe	Alcohol not sold
Roshni Takeaway	Take away	Alcohol not sold
Sunrise	Take away	Alcohol not sold
UK Chicken & Pizza	Take away	Alcohol not sold
Alexandra News	General Grocers (Retail)	Alcohol sold for consumption OFF the premises
Alexandra Trading	General Grocers (Retail)	Alcohol sold for consumption OFF the premises
B H S	Department Store (With food)	Alcohol sold for consumption OFF the premises
Best Deli	General Grocers (Retail)	Alcohol sold for consumption OFF the premises
Bill's Off Licence	General Grocers (Retail)	Alcohol sold for consumption OFF the premises
Bodrum Kebab & Pizza	Take away	Alcohol sold for consumption OFF the premises
Boots UK Ltd	Department Store (With food)	Alcohol sold for consumption OFF the premises
Co-operative Group	Supermarket	Alcohol sold for consumption OFF the premises
Corner Shop	Off Licence	Alcohol sold for consumption OFF the premises
Cromwell Road Stores	General Grocers (Retail)	Alcohol sold for consumption OFF the premises
Drinks Plus Off Licence	Off Licence	Alcohol sold for consumption OFF the premises
Exeter Road P.O. & Store	General Grocers (Retail)	Alcohol sold for consumption OFF the premises
Express Booze	Off Licence	Alcohol sold for consumption OFF the premises
Express Booze Market	Off Licence	Alcohol sold for consumption OFF the premises
Fleur	Florist	Alcohol sold for consumption OFF the premises
Golden Dragon	Take away	Alcohol sold for consumption OFF the premises
Gulmohur Mini-Market	General Grocers (Retail)	Alcohol sold for consumption OFF the premises
Iceland	Supermarket	Alcohol sold for consumption OFF the premises



Not Protectively Marked

Inter-World Cafe	Leisure Services	Alcohol sold for consumption OFF the premises
Lithuanian Food	General Grocers (Retail)	Alcohol sold for consumption OFF the premises
Marks & Spencer	Department Store (With food)	Alcohol sold for consumption OFF the premises
Mini Market	Off Licence	Alcohol sold for consumption OFF the premises
Mini Poli	Off Licence	Alcohol sold for consumption OFF the premises
Murco Costcutter Express	Shop at Petrol Station	Alcohol sold for consumption OFF the premises
Nectar	General Grocers (Retail)	Alcohol sold for consumption OFF the premises
New England Supermarket	General Grocers (Retail)	Alcohol sold for consumption OFF the premises
News N Booze	Off Licence	Alcohol sold for consumption OFF the premises
One Stop Stores Ltd	General Grocers (Retail)	Alcohol sold for consumption OFF the premises
Peterborough Bargain 'n' Booze Centre	General Grocers (Retail)	Alcohol sold for consumption OFF the premises
Peterborough Food & Wine Centre	General Grocers (Retail)	Alcohol sold for consumption OFF the premises
Piccolo Guadagno	General Grocers (Retail)	Alcohol sold for consumption OFF the premises
Savers	Chemist/Pharmacist (Retail)	Alcohol sold for consumption OFF the premises
Seven Eleven PL Ltd.	Butcher (Retail)	Alcohol sold for consumption OFF the premises
Steps Off-Licence	General Grocers (Retail)	Alcohol sold for consumption OFF the premises
Sweet Wine Centre	Off Licence	Alcohol sold for consumption OFF the premises
The Triangle Supermarket	General Grocers (Retail)	Alcohol sold for consumption OFF the premises
Vodka Plus	Other Licence Premise	Alcohol sold for consumption OFF the premises
Waitrose	Supermarket	Alcohol sold for consumption OFF the premises
Zorba	Take away	Alcohol sold for consumption OFF the premises
Burghley Square Limited	Members' Club (Proprietary)	Alcohol sold for consumption ON and OFF the premises
Cafe 24	Night Club	Alcohol sold for consumption ON and OFF the premises
Cafe Mix	Restaurant/Cafe	Alcohol sold for consumption ON and OFF the premises
Cafe Vilamoura	Restaurant/Cafe	Alcohol sold for consumption ON and OFF the premises
Clarkes/The North Street	Restaurant/Cafe	Alcohol sold for consumption ON and OFF the premises
Coffee and Sandwich Bar Algarve	Restaurant/Cafe	Alcohol sold for consumption ON and OFF the premises
Conservative Bowls Club	Members' Club (Non Proprietary)	Alcohol sold for consumption ON and OFF the premises
Crown Inn	Public House with meals	Alcohol sold for consumption ON and OFF the premises
Embe Restaurant/The Rose	Public House with meals	Alcohol sold for consumption ON and OFF the premises
Espirito Da Coisa/Cafe Sussana	Restaurant/Cafe	Alcohol sold for consumption ON and OFF the premises
Euro Mini Market	Restaurant/Cafe	Alcohol sold for consumption ON and OFF the premises
Gecko Bar	Night Club	Alcohol sold for consumption ON and OFF the premises
Hand & Heart	Public House No Meals	Alcohol sold for consumption ON and OFF the premises
Kaimas Lithuanian Restaurant	Restaurant/Cafe	Alcohol sold for consumption ON and OFF the premises
Mai Thai	Restaurant/Cafe	Alcohol sold for consumption ON and OFF the premises
Mansfield Snooker Club	Leisure Services	Alcohol sold for consumption ON and OFF the premises
Millfield Off-Licence	Off Licence	Alcohol sold for consumption ON and OFF the premises
Northfield Inn	Public House No Meals	Alcohol sold for consumption ON and OFF the premises
Parkway Sports & Social Club	Members' Club (Non Proprietary)	Alcohol sold for consumption ON and OFF the premises
Parkway Sports & Social Club	Members' Club (Non Proprietary)	Alcohol sold for consumption ON and OFF the premises
Pizza Santino	Take away	Alcohol sold for consumption ON and OFF the premises

Not Protectively Marked

Restaurant O Sado	Restaurant/Cafe	Alcohol sold for consumption ON and OFF the premises
Steps Cafe	Restaurant/Cafe	Alcohol sold for consumption ON and OFF the premises
Taj Mahal Restaurant	Restaurant/Cafe	Alcohol sold for consumption ON and OFF the premises
The Banyan Tree	Restaurant/Cafe	Alcohol sold for consumption ON and OFF the premises
The Brewery Tap	Public House with meals	Alcohol sold for consumption ON and OFF the premises
The Bull Hotel	Hotel	Alcohol sold for consumption ON and OFF the premises
The Old Still	Public House with meals	Alcohol sold for consumption ON and OFF the premises
The Ostrich (formerly Bogarts)	Public House with meals	Alcohol sold for consumption ON and OFF the premises
Wortley Almhouses	Public House with meals	Alcohol sold for consumption ON and OFF the premises
Yin Dee Thai Restaurant	Restaurant/Cafe	Alcohol sold for consumption ON and OFF the premises
A Tasca	Restaurant/Cafe	Alcohol sold for consumption ON the premises
Asian Fuzion	Restaurant/Cafe	Alcohol sold for consumption ON the premises
Carla Coffee	Restaurant/Cafe	Alcohol sold for consumption ON the premises
Club Revolution/District 7	Night Club	Alcohol sold for consumption ON the premises
Club Revolution/District 7	Night Club	Alcohol sold for consumption ON the premises
Da Rosalia Hotel	Hotel	Alcohol sold for consumption ON the premises
Emperor Restaurant	Restaurant/Cafe	Alcohol sold for consumption ON the premises
Geneva Bar	Public House with meals	Alcohol sold for consumption ON the premises
John Lewis	Department Store (With food)	Alcohol sold for consumption ON the premises
Lahore Tandoori Restaurant	Restaurant/Cafe	Alcohol sold for consumption ON the premises
M&B American Italian Restaurant	Restaurant/Cafe	Alcohol sold for consumption ON the premises
Marisqueira	Restaurant/Cafe	Alcohol sold for consumption ON the premises
Peterborough Bridge Club	Members' Club (Non Proprietary)	Alcohol sold for consumption ON the premises
Peterborough Post Office Sports & Social Club	Members' Club (Non Proprietary)	Alcohol sold for consumption ON the premises
Peterborough Snooker Centre	Leisure Services	Alcohol sold for consumption ON the premises
Pulse 8	Night Club	Alcohol sold for consumption ON the premises
Roast & Rice	Take away	Alcohol sold for consumption ON the premises
Royal Spice	Restaurant/Cafe	Alcohol sold for consumption ON the premises
Sabores Latinos	Public House with meals	Alcohol sold for consumption ON the premises
Shah Jehan	Restaurant/Cafe	Alcohol sold for consumption ON the premises
Shanghai Garden Restaurant Ltd	Restaurant/Cafe	Alcohol sold for consumption ON the premises
Tabanka	Restaurant/Cafe	Alcohol sold for consumption ON the premises
The Studio Four Club	Members' Club (Non Proprietary)	Alcohol sold for consumption ON the premises



## Licensing Policy Consultation

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**From:** [REDACTED]  
**Sent:** 05 February 2013 13:48  
**To:** Licensing Policy Consultation  
**Cc:** John Shearman  
**Subject:** Cumulative Impact Policy- Can Do Area

As a resident of All Saints Road who regularly clears cans and bottles, that have contained alcohol, from the front of my premises and my son's in Alma Road and have seen pedestrians from 07.30am to late in the evening consuming alcohol while walking to and from the Park area I fully support the introduction of a Cumulative Impact Policy in the "Can Do" area.

Yours faithfully,  
[REDACTED]

## Licensing Policy Consultation

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**From:** [REDACTED]  
**Sent:** 05 February 2013 15:16  
**To:** Licensing Policy Consultation  
**Subject:** Consultation of the Statement of Licensing Policy to Include a Cumulative Impact Policy  
Dear Sir / Madam

We are concerned about the number of outlets selling alcohol in the Millfield area and would like to voice our support for the introduction of a Cumulative Impact Policy.

We have lived in All Saints Road for almost 13 years now and have noticed a marked deterioration of behaviour in the Millfield area during that time, some of which is directly linked, we believe, to the number of outlets where alcohol is sold.

Yours faithfully

[REDACTED]

## Licensing Policy Consultation

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From: [REDACTED]  
Sent: 04 March 2013 15:03  
To: Licensing Policy Consultation  
Subject: Cumulative Impact Policy

Dear Sir/Madam

I write in support of the Cumulative Impact Policy for the Can-do area. In fact, this is many years overdue.

I have lived in Millfield for 15 years. As the number of shops and takeaways licensed to sell alcohol has increased, so has the anti-social behaviour that blights the lives of myself and other residents in the Can-do area.

I believe the anti-social behaviour and crime, the noise and littering associated with the sale of alcohol, is far worse than police and council officers actually have evidence for. They see only the tip of the iceberg. I know that I and many of my neighbours no longer bother to report instances of anti-social behaviour and street-drinking to the police as they cannot respond to so many calls, and more reports of such crimes in this postcode push our insurance premiums up. There are also a number of very public-spirited residents who daily clear bottles and cans from the streets and places like New England Rec, or sweep the streets clear of broken glass, before the street cleaning teams get there. One neighbour told me recently about finding a broken and jagged alcohol bottle upright in the grass in New England Rec, which he removed, in case a child playing there (it was half term) should fall on it.

Even though I live in the 'no drinking zone', I have to remove bottles or cans from my property on an almost daily basis. I feel fortunate if the vodka bottles are intact and not smashed: that way it is easier to clear up. However, like other residents of my street it is important to check the road and pavement for glass before driving my car onto the road to avoid punctures from broken bottles. What is also noticeable is how anti-social behaviour begets more anti-social behaviour: I have seen children on their way to school pick up and smash alcohol bottles they find, or use beer cans as footballs.

I regularly witness street drinking, any time from morning till late at night, when groups of men congregate in areas just off Lincoln Road to consume alcohol. I am not easily intimidated but this does not make me feel comfortable as I walk around this area. I recently had to move from one bus stop to another while waiting for a bus, when drinkers appeared so they could make use of the bench intended for bus passengers, bottles and cans 'hidden' in plastic bags. Last month, I walked along Parliament Street during the daytime and spotted at least six empty vodka bottles and a dozen cans littering the pavement.

Even worse is having to watch drinkers urinate against fences, in the street, on private property; and if you don't see this regularly you soon become aware of the tell-tale signs of where this has happened.

Noise is an issue as drinkers have arguments and fights in the street, and because they are less inhibited they become noisier anyway. Again this happens at any time during the day, but it is most annoying (and frightening) to be woken in the early hours by drunken shouting.

When visitors to the area see the number of discarded bottles and cans, and the amount of broken glass lying around, or indeed witness drinking in the streets, their impression is that the area is awful, frightening and dangerous and therefore should be avoided. I cannot have younger members of my family to stay here as I would not want them seeing drinkers and encountering the anti-social way they behave. Many of my friends prefer to avoid

My car has been damaged overnight when left on the road; the mechanic repairing it told me that see lots of similar damage, from drunks kicking out at cars or falling against them as they head along the road. The police officer who dealt with my neighbour when her car was badly damaged said that damage most likely reflected a drunk and bloodied person falling against the car. Needless to say my neighbour moved out of Millfield soon after. It is the cumulative impact of incidents like this that

result from the easy availability of alcohol that drive residents from the area.

I am unable to spend any time attending to my front garden without dealing with drunks. In fact on one Sunday afternoon recently I was bothered by three drunks within the space of an hour (all carrying cans of beer that had been recently purchased); on the third instance I had to retreat to my house as the drunk heading my way had already urinated over the bonnet of a neighbour's car and I did not want to attract his attention as well, so instead called the police.

The Can-do area is primarily a residential area. It is about time the needs of its residents, and their rights to enjoy their property and to feel safe at all times, are put above the needs and profits of those who want to sell alcohol. Therefore a Cumulative Impact Zone in this area is essential.



## Licensing Policy Consultation

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From: [REDACTED]  
Sent: 09 February 2013 22:23  
To: Licensing Policy Consultation  
Subject: Cumulative Impact Policy

Dear Sir/Madam

Like many people living in central Peterborough, I am very concerned at the proliferation of outlets selling alcohol, particularly in the Lincoln Road area. The effects of this are all too clear, ranging from littering, the feeling that our streets are not safe, and real anti-social behaviour, not to mention the health impacts for those clearly addicted to alcohol. So it is with my 100% support and gratitude that I have learned of your intention to tackle the issue through long-overdue restrictions on the licensing of further outlets, through a cumulative impacts policy. As a Neighbourhood Watch Coordinator, local community activist, and as a parent, I welcome this initiative and pledge my support.

Yours faithfully,

[REDACTED]



## Licensing Policy Consultation

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**From:** [REDACTED]  
**Sent:** 05 February 2013 22:20  
**To:** Licensing Policy Consultation  
**Subject:** Reduction in number of off-licenses in Millfield

As a local resident I support this proposal. I recognise the need for local businesses to support themselves, but am clear that the area has sufficient and excess number of outlets already.

[REDACTED]

The Licensing Consultation Officer  
Peterborough City Council  
Bayard Place  
Peterborough

04 March 2013

Dear Sir/Madam

**SUPPORT FOR THE PROPOSAL FOR A CUMULATIVE IMPACT POLICY IN THE  
PETERBOROUGH "OP CAN DO" AREA**

I am the Chair of Millfield & New England Regeneration Partnership (MANERP) which represents residents who live in the Millfield and New England areas of Peterborough. The reason for writing is to confirm that MANERP support fully, a Cumulative Impact Policy.

Since 2006, both the Millfield and New England area of Peterborough and bordering areas of the city has had a history of anti-social behaviour fuelled in the main by excessive alcohol consumption.

This has been exacerbated by the rapid growth of a number of outlets retailing alcohol by means of "off-sales." The area is also within the boundary of the "Operation Can-Do" initiative which has brought together the city council, the police, the NHS, Resident Associations and other partner agencies to jointly combat the serious issues being faced in this area.

The vast majority of premises that retail alcohol in the area are discounting the products as "lost leaders" in order to attract customers to their businesses. This has led to a number of prosecutions and license revocations for breaches of licensing conditions by selling to children and also retailing counterfeit alcohol and cigarettes.

Whilst the "Operation Can-Do" initiative has been fairly robust it still hasn't achieved the goals that it and its partners need to achieve. The area is very sensitive and volatile because of the ease at which low priced alcohol can be purchased.

The "Op Can-Do" area has a phenomenal number of outlets retailing alcohol (around the ninety plus mark) which has contributed significantly to the continuing rise of anti-social behaviour fuelled by alcohol in the area.

The current joint partnership between Peterborough City Council, Cambridgeshire Police and other partner agencies through "Op Can-Do" has highlighted the need to reduce the number of outlets and hours that alcohol can be freely purchased if it is to make any further headway at all towards the goals that it is striving to achieve.

At MANERP our goal is to try to regenerate an area that has been sadly neglected and run down for many years. The largest problem next to overcrowded homes, revolve around the ease, low cost and availability at which alcohol can be purchased and subsequently abused.

The suffering of residents alone, having to lose sleep through noise and rowdiness of drunks gathering on street corners or sitting on garden walls at all hours of the day and night is intimidating. This is coupled to fear and the problems are further compounded by the litter, from the copious amount of late night refreshment establishments in the area, thrown into front gardens along with the human urine and defecation that has to be removed on a regular basis from front doors and pathways.

Whilst we accept that Cumulative Impact Policy will not resolve the issues overnight, it will at least control the further needless expansion of alcohol outlets and over a period of time. This will enable the reduction of the number of irresponsible outlets to take place and ensure that alcohol is sold in a responsible manner.

**BRIAN W J GASCOYNE**

**Chair - Millfield and New England Regeneration Partnership**

## Licensing Policy Consultation

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**From:** [REDACTED]  
**Sent:** 05 February 2013 11:56  
**To:** Licensing Policy Consultation  
**Subject:** Cumulative Impact Order for Millfield

Hi there,

Was given your email by our neighbourhood watch team, I see you intend to put in place a Cumulative Impact Order in Millfield that will limit the number of alcohol shops, this is long overdue, as Millfield over the last 4 years has turned into a drunken mess.

I've had several incidences of drunks causing havoc down Waterloo Road, one guy even took a dump in our passageway, maybe its ok to do that in Slovakia, but its not cool here.

If you can drastically reduce the number of places selling beer and vodka to these pillocks then the problem might just reduce,  
please, lets have some positive and firm action on this can we ?

Best regards

[REDACTED]

## Licensing Policy Consultation

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**From:** [REDACTED]  
**Sent:** 09 February 2013 13:09  
**To:** Licensing Policy Consultation  
**Cc:** John Shearman  
**Subject:** Millfield and CIU

Dear Sir

I support the introduction of a Cumulative Impact Policy regarding the proliferation of premises allowed to sell alcohol in this area. As a resident of Alma Road and living adjacent to Victoria Gardens and Century Square I only have to see the number of discarded cans and bottles which litter this area in the mornings to appreciate the scale of the problem.

This area is supposed to be an alcohol free zone but this is not effectively policed.

Stewart Jackson MP recently referred to this area as becoming an alcohol fuelled slum and he was quite correct.

[REDACTED]

## Licensing Policy Consultation

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**From:** [REDACTED]  
**Sent:** 05 February 2013 10:59  
**To:** Licensing Policy Consultation  
**Subject:** Millfield Beer problem [REDACTED]

Dear Sir/Madam,

I have been given your email regarding the introduction of a cumulative impact policy concerning the alarming number of shops and outlets in millfield & new england that are selling alcohol. This is a major problem for us living in millfield, the area has become dangerous, dirty and scary, especially after dark. Drunkenness amongst the eastern european 'workers' frequenting the area is endemic, and is the biggest problem we've had to face here in millfield since world war 2

[REDACTED]

PLEASE can you do something about it? Why on earth anyone would want 80 shops selling beer in a square mile or so is beyond me. Its a major issue, and one that needs addressing,

I look forward to your urgent response and your proposed plan asap,

Yours sincerely

[REDACTED]

## Licensing Policy Consultation

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**From:** [REDACTED]  
**Sent:** 10 February 2013 09:53  
**To:** Licensing Policy Consultation  
**Cc:** [REDACTED]  
**Subject:** Cumulative Impact Policy - Operation CAN-do area.

### To whom it may concern:

I wish to give my full support to the proposed Cumulative Impact Policy currently being considered by Peterborough City Council for the Operation CAN-do area of the City.

As both a resident living in the CAN-do area, and councillor for Park Ward, I am very concerned over the proliferation in recent years of outlets selling alcohol, particularly in the Millfield area of Park Ward. The effects of this are all too clear, ranging from littering and anti-social behaviour to the intimidation felt by many residents on the streets from groups of people (generally males) drinking alcohol.

As councillor for the area, the issue of the plethora of alcohol outlets in the Millfield area, and their negative effects on the local community, is frequently raised by residents who, with me, welcome and fully support this initiative.

John Shearman

**John Shearman**  
Councillor for Park Ward

*...working together and getting things done in Park Ward...*

## Licensing Policy Consultation

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From: [REDACTED]  
Sent: 05 February 2013 09:06  
To: Licensing Policy Consultation  
Subject: Licensing of Millfield outlets

Dear Sir/Madam

I write with concern regarding the amount of shops in the Millfield area that are allowed to sell alcohol, is there really a need for so many places to sell alcohol ? Maybe this government should take a leaf out of Canadas books and make it only available to sell in government run shops.....  
Why is the council so happy to let whoever wants to sell it have a licence in one condensed area ?

I also feel that there is far too much rubbish on the streets, Im regularly picking up litter of cans of beer/pop that people just drop as they are walking down my street. Why isn't more being done to encourage to use bins, maybe more bins are needed as the ones we have are always full, extra bins please for All Saints Road ! I don't see why taxpayers should be paying for someone to have to pick up constant rubbish, it just encourages people to drop it as they think it dosnt matter. Its got really bad where I live, partly because of the shop at corner of my street and the Islamic centre as I see the kids just dropping their litter as they come out, it's a disgrace that its so blatant.

Kind Regards

[REDACTED]



## Licensing Policy Consultation

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From: [REDACTED]  
Sent: 05 February 2013 09:49  
To: Licensing Policy Consultation  
Subject: Millfield - licensing

Dear Sir\madam

I am pleased to hear something is being done about the sheer volume of licensed premises in the Lincoln Road\Millfield area. I am very aware of residents concerns and the issues of anti-social behaviour which subsequently occur and so the news you are going to be dealing with volume of premises licensed to sell alcohol is very welcome and I'm sure will alleviate many concerns.

Kind regards  
[REDACTED]

**Licensing Policy Consultation**

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**From:** [REDACTED]  
**Sent:** 06 February 2013 13:18  
**To:** Licensing Policy Consultation  
**Subject:** Urgent Action required:

Hello there,

I live in Alma Road, a once quiet Millfield Street that was a pleasant place to set up home.

Now there are more off licences, cheap as hell booze shops and late night wine stores along the Lincoln Road than there are late night people, and with a can of 7.8% 'Warzone' Lithuanian lager going for a mere

£1 is it any wonder that Millfield is turning into one big ghetto full of roaming mindless drunks after dark.

(And if you don't believe me, pop over for a couple of evenings - [REDACTED] and I will introduce you to the litter, and antisocial perils that are 21st century Millfield.

I hear you might be considering a 'Cumulative Impact' Policy regarding this plethora of Booze Shops -

sounds like a plan,

and one with my full support,

so, lets get things in motion and get it in place, I've already had to deal with three drunken Latvians

(yes, I can differentiate their language) who were so pissed up one of them fell into my front garden wall

and knocked the concrete lintel off,

I mean, honestly, would YOU want that kind of behaviour in your street ???!

Lets get it sorted -

you'll be getting alot more mail like this,

and as a member of the Neighbourhood Watch in the Alma Road/Waterloo Road St Martin's Street locale

I have made everyone aware of your email and postal address: and believe me, there are Alot

of bloody angry 'locals' who are sick to the back teeth of the boozed up state of Millfield.

It needs fixing.

Seriously,

[REDACTED]

## Licensing Policy Consultation

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**From:** [REDACTED]  
**Sent:** 27 February 2013 18:34  
**To:** Licensing Policy Consultation  
**Subject:** Cumulative Impact Policy in the Op Can-Do area

Good evening

I am a resident of the Millfield area, and I am delighted and wholly support this proposed policy. In fact I was requesting the Council to bring in a saturation policy several years ago before we had as many premises selling alcohol as we do now. This is a policy that is desperately needed. With the current laws, even where residents object to yet another licence being granted, the legislation means that it cannot be stopped, resulting in something like 90 plus places selling alcohol compared to the 16 there were 10 years ago.

The result of this and other problems has resulted in a serious deterioration in an area which was once one of the sought after places to live. Having to walk daily through bottles, cans and other rubbish, seeing vomit on the pavements and people urinate in the street is depressing to say the least. No wonder so many long term residents have left. The rest of us deserve some protection from this and this policy, albeit far too late, might at least help to slow further deterioration.

Personally I can confirm that as a result of having a hedge I have on numerous occasions had to remove bottles and cans from it plus those tossed in the front garden. I have also had to clear vomit from when someone did it in the entrance to my property. As I have a dog I clear up bottles I see in the street and recreation ground and this happens most days. As I am "green" I bring them home to go in the recycling and I am sure the bin men must think me an alcoholic from the number of beer and vodka bottles in my bin. There have also been plenty of disturbed nights due to loud drunks staggering down the street, although this did improve after restrictions were brought in at News & Booze at 415 Lincoln Road, so this does show that action can help the situation.

I would therefore thoroughly support the proposed Policy and would be extremely angry if the current situation is allowed to continue. Through no fault of their own residents' lives have been made miserable and they are entitled to support from the Council.

Yours sincerely

[REDACTED]  
Northfield Road

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